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Submitted by: ASSEMBLY MEMBER BAUER

ASSEMBLY MEMBER CLAMAN

Prepared by: Assembly Counsel September 25, 2007 For reading:

ANCHORAGE, ALASKA AO NO. 2007-95(S)

AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING ANCHORAGE MUNICIPAL CODE CHAPTER 3.97, NAMING OF MUNICIPAL BUILDINGS, OTHER FIXED FACILITITES AND PUBLIC PLACES, TO IMPLEMENT POLICY: CLARIFY AND AMEND CRITERIA AND PRECEDURES IN HONORARY NAMING.

THE ANCHORAGE ASSEMBLY ORDAINS:

Section 1. Anchorage Municipal Code section 3.97.010, Purpose, is hereby set out in its entirety for context only:

Chapter 3.97 NAMING OF MUNICIPAL BUILDINGS, OTHER FIXED **FACILITIES AND PUBLIC PLACES**

3.97.010 Purpose.

- A. The municipality hereby establishes a policy and set of procedures to govern the naming of a public place and the honorary renaming of streets and roads. A sound naming policy adds meaning, significance and uniformity to public facilities, minimizes conflict and provides a forum for meaningful discussion regarding naming. Further, a consistent municipal naming policy lends continuity and a sense of community, and establishes a means of appropriately recognizing prominent individuals and those who have substantially contributed to the municipality, the state or the nation.
- B. The selection of a name that is purposeful, suitable, and symbolic should be approached in a systematic and creative way. This process can generate opportunities to induce dynamic community impact, create sensitivity and lasting public relations, express appreciation, and educate.
- C. For purposes of this chapter, a public place means any building, facility, municipal or park lands, owned by or under the control of the municipality, including interior and component spaces integral to the whole, and excluding Anchorage School District buildings and facilities.

(AO No. 87-73; AO No. 2006-51(S), § 1, 6-20-06)

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Section 2. Anchorage Municipal Code section 3.97.020, Policy, is hereby amended to read as follows:

3.97.020 Policy.

- [A.] When considering the naming or renaming of municipal buildings, other fixed facilities, and public places, the preferred practice shall be to give public property historical, cultural or geographical significance considering location, function and natural features. [, AND TO RETAIN THOSE NAMES. THE FOLLOWING ARE PRIMARY POLICY CONSIDERATIONS:] [1.] The existing name of any public place is presumed to be the best name of that public place. Continuity of name and common usage are presumed to increase sense of neighborhood.
 - [2.] [RENAMING OF A PUBLIC PLACE, ROAD OR STREET SHOULD NOT BE CONSIDERED WITHIN 20 YEARS OF THE PREVIOUS NAMING.1
 - PRACTICE OF HONORING INDIVIDUAL CITIZENS [3.] [THE THROUGH NAMING OF INTERNAL AREAS, FIXTURES AND FEATURES INTEGRAL TO PUBLIC SPACES IS PREFERRED.]
- [B.] [IT IS THE POLICY OF THE MUNICIPALITY TO SECONDARILY CONSIDER:
 - [1.] [NAMING PUBLIC PLACES IN HONOR OF PROMINENT DECEASED ALASKANS WHO HAVE ACHIEVED PUBLIC STATUS WORTHY OF LONGTERM RECOGNITION BY VIRTUE OF SPECIAL EFFORTS, ACCOMPLISHMENTS OR CONTRIBUTIONS WHICH HAVE BENEFITED THE MUNICIPALITY OR THE STATE.]
 - [2.] [DECEASED NON-ALASKANS WHO HAVE SUBSTANTIALLY CONTRIBUTED TO THE MUNICIPALITY, THE STATE OR THE NATION AS A WHOLE.]
 - [3.] [IN EXCEPTIONAL AND COMPELLING CIRCUMSTANCES AS APPROVED BY THE ASSEMBLY, NAMING PUBLIC PLACES IN HONOR OF LIVING PERSONS.]

(AO No. 87-73; AO No. 2006-51(S), § 2, 6-20-06)

<u>Section 3.</u> Anchorage Municipal Code section 3.97.025, Criteria, is hereby amended to read as follows:

3.97.025 Criteria.

- A. <u>Honorary naming.</u> [ABSENT EXCEPTIONAL AND COMPELLING CIRCUMSTANCES, WHEN CONSIDERING THE NAMING OR RENAMING OF PUBLIC PLACES UNDER THIS CHAPTER, THE FOLLOWING CRITERIA WILL BE CONSIDERED:
 - [1.] [PRIORITY WILL BE GIVEN TO THE POLICY OF GIVING AND RETAINING NAMES THAT ARE OF HISTORICAL, GEOGRAPHICAL, NATURAL, AND FUNCTIONAL SIGNIFICANCE.]
 - [2.] [CONTINUITY OF NAME AND COMMON USAGE IS PRESUMED TO INCREASE SENSE OF NEIGHBORHOOD.]
- [B]. [ABSENT EXCEPTIONAL AND COMPELLING CIRCUMSTANCES, HONORARY] N[n]aming of a public place will:
 - 1. Demonstrate that the policy objectives under Section[S] 3.97.020[A and B] have been considered and will specify findings for an exception;
 - 2. Identify the individual's connection to the municipality if considering an outstanding local, state, national or international civic leader;
 - 3. Consider the historical significance of the person and the duration of residence in the municipality, or connection with the municipality if a nonresident;
 - 4. Consider the history of the location in relation to the history of the present name, when proposing to rename an existing public place;
 - 5. Not change the name of a public place bearing an historic Anchorage family name;
 - 6. Not change historic names of designated landmarks listed on a state or National Register of Historic Places;
 - $\underline{7}$ [8]. Limit honorary naming to a one time present use of an individual's name; [.]

- 8. Support the preferred practice of honoring individual citizens through naming of internal areas, fixtures, and features integral to public spaces.

 Naming a public building, facility, or park for a living person is not favored.
- 9. Renaming of a public place, road or street should not be considered within 20 years of the previous naming.
- <u>B.[9]. Public places under the jurisdiction of a parks and recreation board or commission.</u> In naming a public place, including <u>a</u> trail[S], that is within the control and supervision of the Anchorage Parks and Recreation Department or the Chugiak-Eagle River Parks and Recreation Board of Supervisors, <u>these additional factors shall be considered</u>:
 - 1[a]. Names of persons who, through exemplary and substantial effort, have made a significant contribution to the community or the parks and recreation department or who have made a substantial donation to acquisition or development of the property.
 - $\underline{2}$ [b]. Organizations that have made a substantial donation to the acquisition or development of the property;
 - $\underline{3}$ [c]. Incorporating the geographic, natural or geological feature as part of the name to assist the public in recognizing the location.
- C. <u>Honorary renaming of streets and roads</u>. Subject to the requirements of AMC 21.15.133, AMC 21.80.260, and public safety considerations, the following criteria shall apply in the honorary renaming of streets and roads:
 - 1. The individual whose name is proposed for honorary renaming shall be worthy of long-term recognition by virtue of special efforts, accomplishments, or contributions which have benefited the municipality or the state.
 - 2. No street name bearing an Anchorage historic family name will be eligible for renaming.

(AO No. 2006-51(S), § 3, 6-20-06)

<u>Section 4.</u> Anchorage Municipal Code section 3.97.030, Procedures, is hereby amended to read as follows:

3.97.030 Procedures.

- A. <u>Citizen naming panel.</u> Preliminary action in naming a public place may be initiated by memorandum of the mayor or resolution of the assembly, identifying the proposed public place or individual, for referral to a citizen naming panel. If any request covers a public place in a municipal park, the request shall be referred to the parks and recreation commission with jurisdiction over the public place either before appointing the panel or by the panel after appointment. [A QUORUM OF THE ASSEMBLY. IF THE ASSEMBLY IS THE INITIATING ORGANIZATION, A PROPOSAL IN LETTER FORMAT ADDRESSED TO THE MAYOR WILL BE PREPARED. UPON RECEIPT OF AN ASSEMBLY REQUEST TO NAME A PUBLIC PLACE OR UPON THE MAYOR'S DECISION TO SEEK A NAME FOR A PUBLIC PLACE, THE MAYOR WILL SUBMIT THE REQUEST TO THE PUBLIC FACILITIES ADVISORY COMMISSION TO SOLICIT POTENTIAL NAMES, TO HOLD PUBLIC MEETINGS AS PRESCRIBED IN AMC 4.05.090, AND TOIDENTIFY AN APPROPRIATE NAME FOR THE PUBLIC PLACE.] The four-member panel shall be appointed to proceed as follows:
 - 1. The mayor shall appoint two members for the panel; and
 - 2. The assembly chair shall appoint two members for the panel.
 - 3. The naming panel may be composed of members of recognized boards and commissions.
 - 4. An informational memorandum shall be submitted identifying the four members of the panel.
 - 5. <u>Municipal staff support to the panel shall be identified in the memorandum or resolution.</u>
 - 6. The panel shall review proposed names and public places, hold public hearing, and identify additional potential names or public places as appropriate to the request.
 - 7. The panel shall review all requests for compliance with policy and honorary naming criteria under this chapter.
- B. Upon agreement of at least three of the four panel members, a letter advising the mayor and the assembly chair shall be dispatched on behalf of the panel. The letter shall include reference to each criteria identified in 3.97.025 and how the panel considered those factors in its recommendation. The panel's letter shall

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be attached to a resolution for consideration by the assembly. Memoranda as appropriate may be appended to the resolution to explain or amplify relevant information for the assembly. If at least three of the four panel members are unable to agree, a divided recommendation of the panel may be submitted for assembly consideration.

FACILITIES ADVISORY COMMISSION WILL THE PUBLIC POTENTIAL NAMES FROM THE COMMUNITY, INCLUDING COMMUNITY COUNCILS AND CULTURAL ORGANIZATIONS, FOR EACH PUBLIC PLACE UNDER CONSIDERATION. IF THE PUBLIC PLACE IS A PARK, TRAIL OR RECREATION FACILITY, THE PUBLIC FACILITIES ADVISORY COMMISSION WILL ALSO SOLICIT A RECOMMENDATION FROM THE ANCHORAGE PARKS AND RECREATION COMMISSION OR THE CHUGIAK-EAGLE RIVER RECREATION **BOARD** OF SUPERVISORS. AND RECOMMENDATION WILL SPECIFY FINDINGS BASED ON THE POLICY CONSIDERATIONS OF SECTION 3.97.020 AND CRITERIA OF SECTION THE PUBLIC FACILITIES ADVISORY COMMISSION 3.97.025. CONSIDER THOSE NAMES SUBMITTED BY THE MAYOR OR THE ASSEMBLY, TAKING CARE NOT TO OVERLOOK THE CONTRIBUTIONS OF WOMEN AND MINORITIES TO THE CITY, STATE AND NATION. HISTORIC, CULTURAL, GEOGRAPHIC, NATURAL, AND FUNCTIONAL ATTRIBUTES WILL BE CONSIDERED PRIORITY, AND THE PURPOSE, POLICIES, AND CRITERIA OF THIS CHAPTER SHALL BE FOLLOWED IN SELECTING NAMES FOR PUBLIC PLACES. UPON AGREEMENT BY A QUORUM OF THE COMMISSION, A LETTER IDENTIFYING AND PRIORITIZING THE TOP THREE NAMES WITH A RECOMMENDATION SHALL BE FORWARDED TO THE MAYOR. THE MAYOR WILL MAKE THE COMMISSION'S LETTER AN ATTACHMENT TO A RESOLUTION FOR CONSIDERATION BY THE ASSEMBLY. MEMORANDA AS APPROPRIATE MAY BE APPENDED TO THE RESOLUTION TO EXPLAIN OR AMPLIFY RELEVANT INFORMATION FOR BENEFIT OF ASSEMBLY REVIEW.]

C. Final action by the assembly shall be no earlier than one year posthumously for naming of a building, facility, or park. In all naming or renaming, t[T]he assembly shall [WILL] set the proposed resolution addressing the panel's recommendation [NAMING RESOLUTION] for public hearing at least one month after introduction to ensure appropriate information dissemination to the public prior to final action by the assembly [DURING THIS PERIOD].

(AO No. 87-73; AO No. 2006-51(S), § 4, 6-20-06)

<u>Section 5.</u> Anchorage Municipal Code section 3.97.060, Applicability of Chapter, is hereby amended to read as follows:

3.97.060 Applicability of chapter.

This chapter shall not apply to the naming or renaming of facilities which were donated to the municipality contingent upon assignment of a specific name or to any facility constructed or purchased from money or property donated to the municipality for the specific purpose of securing a name for the facility. Further, this chapter does not apply to the naming of streets or roads, except in the application criteria for honorary renaming in Section 3.97.025[G], or to naming rights for municipal buildings, facilities or public places sold pursuant to Title 7, which shall be subject to assembly approval.

(AO No. 87-73; AO No. 91-173(S); AO No. 2005-114, § 1, 9-13-05; AO No. 2006-51(S), § 7, 6-20-06)

Section 6. By companion ordinance, the Assembly shall amend Anchorage Municipal Code AMC 4.60.090, Parks and Recreation Commission, AMC 4.60.190, Public Facilities Advisory, and AMC 21.15.133, to remove reference to the Public Facilities Advisory Commission as the designated body to review naming recommendations, and instruct the Code Revisor to correct any citations to chapter 3.97.

<u>Section 7.</u> This ordinance shall become effective immediately upon its passage and approval by the Assembly.

PASSED AND APPROVED by the Anchorage Assembly this 2007 day of

ATTEST:

Julian S. Julians
Municipal Clerk

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MUNICIPALITY OF ANCHORAGE ASSEMBLY MEMORANDUM

NO. AM 576–2007

Meeting Date: September 25, 2007

From: Assembly Member Bauer

Subject: AO 2007-95(S) - AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY

AMENDING AMC CHAPTER 3.97, NAMING OF MUNICIPAL BUILDINGS, OTHER FIXED FACILITIES AND PUBLIC PLACES, TO IMPLEMENT POLICY; CLARIFY AND AMEND

CRITERIA AND PRECEDURES IN HONORARY NAMING.

AO 2007-95(S) is the culmination of input from the Public Facilities Advisory Commission (PFAC), concerns from Assembly Members, public input and Assembly experience related to Town Square Park, and incorporates the citizen panel procedure suggested in 2007-108(S) by Assembly Member Matt Claman. AO 2007-95(S) goes beyond the original AO 2007-95 (which addressed a timeframe for the posthumous naming of public places) to incorporate the concerns of Mr. Claman, while keeping the primary purpose, policy, Anchorage School District exclusions and appropriate review opportunities for the respective parks and recreation board or commission, previously adopted in code by the Assembly.

Highlights of the substitute ordinance are as follows:

- Formatting for brevity and clarity.
- The purpose and core policy remain unchanged, providing uniformity, continuity, a sense of community, and keeping with the preferred practice of naming public places for historical, cultural, or geographical significance considering location, function, and natural features.
- Criteria are clarified to provide better guidance in the process of honorary naming, addressing connection, historical significance, one time name use.
- Following recent examples approved by the Assembly (i.e. naming of public steps and the library board room), criteria are clarified with support to the preferred practice of identifying internal features, integral to public areas, with special significance related to the honorary naming.
- In posthumous naming of an entire public park, building, or facility, there is a one-year time period before final action by the Assembly. This allows time for the process, public input, and reflection. The one-year time period does not apply to internal features, integral to public areas (like steps or a room).
- The current practice of ensuring the respective parks and recreation board or commission an
 opportunity to advise the naming panel and the Assembly shall continue.
- Anchorage School District property remains exempt under the chapter, in deference to application of ASD policies and procedures governing naming; and criteria governing the honorary renaming of streets and roads remains in place.
- A citizen's naming panel appointed <u>equally</u> by the mayor and the assembly replaces the more cumbersome PFAC process. The panel shall also provide a written explanation of the criteria and factors considered in its recommendation, as suggested in working together with Mr. Claman.

Respectfully submitted:

Paul Bauer Assembly Member, Section 5

Municipality of Anchorage MUNICIPAL CLERK'S OFFICE

Agenda Document Control Sheet

AO 2007-95(S)

(SEE	REVERSE SIDE FOR FURTHER INFORMATION) SUBJECT OF AGENDA DOCUMENT	DATE PREP	DADED					
4	amend AMC 3.97, Naming of Municipal I							
1	amend AMC 3.97, Naming of Municipal i	orage	101					
			Indicate Documents Attached					
		x	AO AR X AM AIM					
_	DEPARTMENT NAME	DIRECTOR						
2		Dan Co	ffey, Assembly Chair					
	Assembly THE PERSON THE DOCUMENT WAS ACTUALLY PREPARED BY		HONE NUMBER					
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3	JULIA TUCKER, ASSEMBLY COUNSEL	34.	343-4419					
4	COORDINATED WITH AND REVIEWED BY	INITIALS	DATE					
	Mayor							
	Municipal Clerk							
	Municipal Attorney							
	Employee Relations	· · · · · · · · · · · · · · · · · · ·						
	Municipal Manager							
	Anchorage Parks & Recreation							
	Fire							
	Health & Human Services							
	Merrill Field Airport							
	Municipal Light & Power	-	2007					
	Office of Management and Budget							
	Police							
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	Anchorage Water & Wastewater Utility							
	Executive Manager							
	Planning Department							
	Chief Fiscal Officer							
	Heritage Land Bank							
	Information Technology Department							
	Project Management & Engineering							
	Purchasing							
	Other	·						
5	Special Instructions/Comments							
	ADDENDUM - CONTINUED PUBLIC HEARIN	GS, 13.A.1.						
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		■ PUBLIC HEARING DAT	TE PEOLIESTED					
6	ASSEMBLY HEARING DATE REQUESTED 9/25/07	7 9/25/07	ENEGOLOTED					



MUNICIPALITY OF ANCHORAGE ASSEMBLY INFORMATION MEMORANDUM

NOAIM 89 -2007

Meeting Date: 9/25/07

From: Assemblymember Bauer

Assemblymember Claman

Subject: SEE for AO 2007-95(s)

Attached to this memo is the Summary of Economic Effects for Ordinance No. AO 2007-095, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Chapter 3.97, Naming of Municipal Buildings, Other fixed facilities and public places, to implement policy; clarify and amend criteria and procedures in honorary naming.

Prepared By: Guadalupe Marroquin, Election & Budget Coordinator

Reviewed By: Barbara E. Gruenstein, Municipal Clerk Submitted By: Assemblymembers Bauer & Claman

MUNICIPALITY OF ANCHORAGE **Summary of Economic Effects -- General Government**

Ordinance No. AO 2007-095, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Chapter 3.97, Naming of Municipal Buldings, Other fixed facilities and public places, to implement policy; clarify and amend criteria and procedures in honorary naming.

AO Number: 2007-95(5)

Sponsor:

Title:

Assemblymember Bauer

Preparing Agency: Department of Assembly Others Impacted: Mayor's Office, Public Facilities Advisory Commission

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CHAN	IGES IN EX	(PENDITURE	S AND REVEN	IUES:	(In

CHANGES IN EXPENDITURES AND REVENUES:				(In Thousands of Dollars)						
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Operating Expenditures 1000 Personal Services 2000 Non-Labor 3900 Contributions 4000 Debt Service	\$	- -	\$. -	\$	-	\$	- -	\$	-
TOTAL DIRECT COSTS:	\$	-	\$	-	\$	-	\$	-	\$	-
Add: 6000 Charges from Others Less: 7000 Charges to Others				•						
FUNCTION COST:	\$		\$	-	\$	-	\$	-	\$	
REVENUES:										
CAPITAL:										
POSITIONS: FT/PT and Temp										

PUBLIC SECTOR ECONOMIC EFFECTS:

There are no public sector costs greater than \$30,000 associated with this ordinance.

PRIVATE SECTOR ECONOMIC EFFECTS:

There are no private sector economic effects beyond the individual time and energy commitments made voluntarily by the members of the public facilities advisory commission.

Prepared by: Guadalupe Marroquin, Election & Budget Coordinator

Reviewed by: Barbara E. Gruenstein, Municipal Clerk

Telephone:

M.O.A 2007 SEP 20 PM 4: 25 Telephone: